INSTITUTO NACIONAL DE ESTADISTICA

Price Indices for Materials, National Labour Costs, and Road Passenger Transport Components

Methodology

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1 Introduction

All aspects related to the indices used in the price revisions of Public Administration contracts, including their methodology of preparation, are approved by the Higher Committee of State Contract Prices (CSP), framed within the Advisory Board of Administrative Contracting. The CSP is responsible for proposing the corresponding price indices to the Government's Delegate Commission for Economic Affairs for approval, which must also be published in the BOE to have official validity.

The National Institute of Statistics (INE) is the body responsible for preparing the corresponding price indices, in accordance with the methodologies approved by said Committee. Once approved and published in the Official State Gazette (BOE), the indices can be used in the price review procedures for public contracts.

The objective of these labour indices, material price indices and price indices for road passenger transport components is to provide the information necessary for the application of the general standard formulas for price revision of works contracts, public administration manufacturing supply contracts and regular road passenger transport contracts.

The current regulatory framework is primarily established by Royal Decree 1359/2011 of 7 October, approving the list of basic materials and the general standard price revision formulas for works contracts and manufacturing supply contracts for armaments and equipment entered into by Public Administrations; Order HAP/1292/2013 of 28 June, establishing the rules for determining the indices used in those formulas; and Royal Decree 75/2018 of 19 February, establishing the list of basic cost components and the general standard price revision formulas for regular road passenger transport contracts.

In accordance with the previous regulations, this operation provides information on three groups of indices:

– National labour index
– Price indices for basic materials

  Classified into materials for general application and specific materials
– Price indices for road passenger transport components

The results of this statistical operation can be found on the INE website (https://www.ine.es/dyngs/INEbase/operacion.htm?c=Estadistica_C&cid=1254736154972&menu=resultados&idp=1254735576757).

This statistic is published quarterly and contains monthly index information.

2 National Construction Labour Index

It began to be published on a monthly basis in July 1980, with that month being used as the reference period for comparison. It was established by Law 46/1980 of 1 October on the limitation of certain incomes, Article 2, Section 2 of which states: *"As regards the labour index, it shall reflect monthly 85% of the percentage change recorded by the general national index of the Consumer Price Index System compiled by the National Statistics Institute."*

The purpose of this law was to standardise the indices geographically, which was also the case for the labour index. Prior to this law, monthly labour indices had been published for each province since January 1964. Following the introduction of this law, the national labour index, applicable throughout the country, began to be published in July 1980, coexisting with the provincial indices until December 1985.

3 Basic Material Price Indices

The Basic Material Price Indices are intended to measure the monthly evolution of the prices of materials included in the general standard price revision formulas for works contracts and manufacturing supply contracts for armaments and equipment entered into by Public Administrations. These indices use December 2011 as their reference base = 100.

The list of basic materials that may be included in these formulas is set out in Annex I to Royal Decree 1359/2011 of 7 October, approving the list of basic materials and the general standard price revision formulas for works contracts and manufacturing supply contracts for armaments and equipment entered into by Public Administrations.

The rules for determining the price indices for each of these materials were approved by Order HAP/1292/2013 of 28 June. For each basic material, this Order establishes the products or groups of products used to calculate its price index, as well as the weightings applicable to each of them.

In accordance with these rules, the monthly price indices for basic materials are obtained by aggregating the price indices of the representative products or groups of products for each material on a weighted basis, followed by linking them to the reference base of December 2011 = 100. The relevant headings of the National Classification of Economic Activities, CNAE-2009, are used to identify these products or groups of products, together, where applicable, with specific indications of the products included in or excluded from each heading.

Basic materials are classified into two groups: general application materials and materials specific to the supply contracts for the manufacture of armaments and equipment.

3.1 GENERAL APPLICATION MATERIALS

The basic materials for general application and the symbols representing them in the price revision formulas are as follows:

- Aluminium (A)
- Bituminous materials (B)
- Cement (C)
- Energy (E)
- Spotlights and luminaires (F)
- Ceramic materials (L)
- Wood (M)

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– Plants (O)
– Plastic products (P)
– Chemical products (Q)
– Aggregates and rocks (R)
– Iron and steel materials (S)
– Electronic materials (T)
– Copper (U)
– Glass (V)
– Explosive materials (X)

3.2 SPECIFIC MATERIALS

In addition, the following specific materials are considered for the price revision formulas for manufacturing supply contracts for armaments and equipment:

– Explosive warheads (D)
– Textile materials (H)
– Footwear manufacturing materials (J)
– Non-metallic mineral materials (W)
– Electrical materials and equipment (Y)

3.3 GENERAL CALCULATION METHOD

The Basic Material Price Indices are calculated as chained Laspeyres indices, with December 2011 = 100 as the reference base.

For each basic material, the starting point is the non-chained price indices of the products or groups of products that make it up, in accordance with the composition and weightings established in Order HAP/1292/2013. These weightings reflect the relative importance of each product or group of products within the corresponding material, taking into account their economic participation in contracts subject to price revision by formula.

First, for each month, the unchained index for the basic material is obtained by aggregating the unchained indices of the products or groups of products comprising it on a weighted basis. In general terms, the unchained index for basic material M in month t can be expressed as follows:

$$I_M^t = \sum_{i=1}^{p} \frac{I_i^t . w_i}{100}$$

where:

I_M^t = unchained index for material *M* in month *t*.

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I_i^t = unchained index for product *i* belonging to material *M* in month *t*.

w_i = weighting, expressed as a percentage, of product or group of products *i* within material *M*.

The sum of the weightings of the products or groups of products making up each basic material is equal to 100.

The unchained indices obtained in this way are then chained to construct the final index series for each basic material, expressed on a December 2011 = 100 reference base. Chaining makes it possible to maintain the time continuity of the series when changes are made to the base period, the statistical sources used, or the classifications or reference aggregates.

In this way, the published index for each basic material reflects the monthly evolution of its prices based on the changes observed in the products or groups of products that make it up, while maintaining the comparability of the series on the December 2011 = 100 reference base.

3.4 INFORMATION SOURCES

The indices used for calculating basic materials come from official statistics compiled by the National Institute of Statistics, mainly from price indices corresponding to products or groups of industrial products representative of each material.

In cases where not all products under a heading should be considered in the calculation, Order HAP/1292/2013 expressly specifies the products included or excluded.

Where changes occur in the statistical sources used, classifications, index bases or the availability of certain products or aggregates, the technical mechanisms necessary to ensure the continuity and consistency of the series shall be applied.

Order HAP/1292/2013 provides that the Higher Committee on State Contracts Prices, at the proposal of the INE, shall determine the linking coefficients and any other additional technical mechanisms necessary to ensure the consistent application of the rules for determining the monthly price indices.

3.5 PUBLICATION OF THE INDICES

The Basic Material Price Indices are calculated on a monthly basis. They are published in accordance with the procedure established for the indices used in the price revision of public contracts.

Once approved and published in the Official State Gazette, the indices acquire official status and can be used in the application of the corresponding price revision formulas.

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4 Price Indices for Road Passenger Transport Components

The Price Indices for Road Passenger Transport Components are intended to measure the monthly evolution of the prices of the basic cost components involved in the general standard formulas for price revision of regular road passenger transport contracts.

These indices are used in the application of the standard formulas governed by Royal Decree 75/2018 of 19 February, establishing the list of basic cost components and the general standard price revision formulas for regular road passenger transport contracts.

The scope of application of these indices corresponds to public sector contracts whose purpose is regular intercity road passenger transport using vehicles powered by internal combustion engines fuelled by diesel.

Price indices for road passenger transport components are published for the national total. In general, these indices use December 2017 = 100 as the reference base, except for the station concession fee cost index, which uses December 2022 = 100 as its reference base.

4.1 BASIC COST COMPONENTS

The basic cost components involved in the standard price revision formulas for regular road passenger transport contracts are those established in Annex I of Royal Decree 75/2018. These components are as follows:

- Driver labour costs.
- Vehicle maintenance costs - labour.
- Vehicle maintenance costs - spare parts.
- Tyre costs.
- Automotive diesel costs, published by the INE as fuel costs.
- Station concession fee costs.

In the price revision formulas approved by Royal Decree 75/2018, these components are identified by the symbols corresponding to each of them. In the statistical dissemination of the INE, the results are presented by naming each component.

4.2. INFORMATION SOURCES

The indices used to measure the evolution of the basic cost components are sourced from official statistics compiled by the National Statistics Institute, selected according to the economic nature of each component.

For each component, the statistical sources that best approximate the evolution of the corresponding costs are used, taking into account their composition and the information available. The statistical sources that may be used include price indices, labour cost indicators and other official indicators compiled by the INE that are appropriate for representing each cost component.

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Royal Decree 75/2018 provides that, if the statistical price series required to compile the price indices for any of the basic cost components are not available, the relevant aggregates from the Industrial Price Index, Consumer Price Index or Quarterly Labour Cost Survey that best match the composition and nature of the basic cost component to be replaced may be used instead.

4.3 GENERAL CALCULATION METHOD

The Price Indices for Road Passenger Transport Components are calculated on a monthly basis.

For each basic cost component, an index is obtained that reflects the monthly evolution of the corresponding price or cost, using the statistical source selected for that component as the reference.

Where the component is represented by a single statistical indicator, the component index is obtained directly from that indicator.

When the component requires the combination of several indicators, the index is calculated as a chained Laspeyres index. To do this, the unlinked indices of the selected indicators are used and aggregated using the weights approved in the corresponding methodology. The resulting indices are then chained to construct the final series using the established reference base: December 2017 = 100 for all components, except for the station concession fee cost, whose reference base is December 2022 = 100.

In general, the unchained index of the basic cost component C in month t can be expressed as:

$$I_C^t = \sum_{i=1}^{p} \frac{I_i^t . w_i}{100}$$

where:

I_C^t = unchained index for basic cost component *C* in month *t*.

I_i^t = unchained index for indicator *i* used in the calculation of component *C* in month *t*.

w_i = % weighting of indicator *i* within component *C*

The sum of the weights of the indicators that make up each component is equal to 100.

Where changes occur in the statistical sources used, index bases, classifications or the availability of certain indicators, the technical mechanisms necessary to ensure the continuity and temporal consistency of the series shall be applied.

4.4 PUBLICATION OF THE INDICES

The Price Indices for Road Passenger Transport Components are calculated monthly and published in accordance with the procedure established for the indices used in the price revision of public contracts.

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Once approved and published in the Official State Gazette, the indices acquire official status and can be used in the application of the standard formulas for price revision of regular road passenger transport contracts.

The results are disseminated on the INE website as part of the statistical operation "Price indices for materials, national construction labour and road passenger transport components".

5 Price Indices for Materials, January 1964 base, and linking coefficients

The Price Indices for Materials, January 1964 = 100 base, form part of the historical system of indices used in the price revision of public sector contracts. These indices are published to ensure the continuity of historical series and allow their use in cases where it is necessary to apply formulas or price revision regimes predating the system introduced by Royal Decree 1359/2011 of 7 October.

Since January 1964, monthly price indices for construction materials had been published for two geographical areas: the Spanish mainland and the Balearic Islands, on the one hand, and the Canary Islands, on the other. For each of these areas, indices were compiled for the following groups of materials:

- Cement.
- Ceramics.
- Wood.
- Energy.
- Copper.
- Steel.
- Aluminium.
- Binders.

These indices, together with the National Construction Labour Index, constituted the components traditionally used in the standard price revision formulas for public works contracts.

The entry into force of Royal Decree 1359/2011 and Order HAP/1292/2013 meant the replacement of the previous system with a new list of basic materials and new rules for determining their price indices. However, Order HAP/1292/2013 established a transitional regime for contracts whose price revision was regulated by formulas approved prior to Royal Decree 1359/2011. Therefore, from August 2013 onwards, these indices are calculated by linking the indices to the December 2011 base. This linking is calculated using the July 2013 indices, calculated on both bases.

5.1 PURPOSE OF PUBLISHING THE JANUARY 1964 BASE SERIES

The main purpose of publishing the Price Indices for Materials, January 1964 = 100 base, is to maintain the continuity of the historical series and facilitate their use in cases where references on this base are still required.

These series do not constitute the main system currently in force for new contracts subject to the formulas approved by Royal Decree 1359/2011. Their maintenance is based on reasons of statistical continuity, the transitional regime and possible use in contracts or proceedings subject to previous legislation.

5.2 CALCULATION OF THE SERIES FROM AUGUST 2013

From August 2013 onwards, the Price Indices for Materials on the January 1964 base are obtained from the price indices for basic materials on the December 2011 base, by applying the corresponding linking coefficients.

In general terms, the index for a material on the January 1964 base for month t is obtained by multiplying the corresponding material index on the December 2011 base by the linking coefficient approved for that material:

$$I_{1964,t} = I_{2011,t} \times CE$$

where:

$I_{1964,t}$ index for the material on the January 1964 base in month t.

$I_{2011,t}$ index for the corresponding material on the December 2011 base in month t.

CE = linking coefficient between the January 1964 base and the December 2011 base.

The linking coefficients make it possible to express the series calculated using the new methodology on the old January 1964 base, while maintaining the temporal continuity required for their use where applicable.

5.3 LINKAGE COEFFICIENTS

The linking coefficients between the January 1964 base and the December 2011 base are the technical mechanisms that make it possible to relate the historical series of the former material indices to the price indices for basic materials calculated in accordance with the current methodology.

Order HAP/1292/2013 provides that the Higher Committee on State Contract Prices, at the proposal of the National Institute of Statistics, will determine the linking coefficients and other additional technical mechanisms that may be necessary to ensure the consistent application of the rules for determining the monthly price indices.

These coefficients are applied to the indices on the December 2011 base to obtain the series expressed on the January 1964 base. This ensures that older series can continue to be used when necessary, without independently maintaining the entire previous calculation system.

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5.4 GEOGRAPHICAL AREAS

The Price Indices for Materials, January 1964 base, are disseminated for the geographical areas traditionally used in this statistical operation:

– Spanish mainland and Balearic Islands.

– Canary Islands.

This geographical distinction derives from the historical system used to compile the construction material indices and is maintained in the dissemination of the January 1964 base series to preserve their continuity.

5.5 USE OF HISTORICAL SERIES

The Price Indices for Materials, January 1964 base, should be interpreted as linked historical series. Their purpose is to ensure the continuity of references used in previous price revision systems, but they do not replace the Price Indices for Basic Materials, December 2011 = 100 base, defined in accordance with Royal Decree 1359/2011 and Order HAP/1292/2013.

Therefore, for the application of the price revision formulas approved by Royal Decree 1359/2011, the Price Indices for Basic Materials on the December 2011 base must be used. The January 1964 base series are maintained for cases where their use is appropriate under the transitional regime or to facilitate the consultation and continuity of the historical series.

Annex I. List of basic materials

For each material, the products or groups of products involved in calculating its price index are indicated, identified by the code and description of the corresponding heading of the National Classification of Economic Activities, CNAE-2009, together, where applicable, with the products included or excluded and the weighting assigned to each of them.

General Materials

NAME	Aluminium			
SYMBOL	A			
HEADING				
CODE	**DESCRIPTION**	**INCLUDES**	**EXCLUDES**	**WEIGHT**
24.42	Aluminium production		“UNWROUGHT ALUMINIUM” “ALUMINIUM OXIDE” “ALUMINIUM POWDER AND PARTICLES”	100

NAME	Bituminous materials			
SYMBOL	B			
HEADING				
CODE	**DESCRIPTION**	**INCLUDES**	**EXCLUDES**	**WEIGHT**
19.20	Manufacture of petroleum	ONLY: “PETROLEUM BITUMEN”		70
23.99	Manufacture of other non-metallic mineral products N.E.C.	ONLY: “BITUMINOUS WATERPROOFING SHEETS”		30

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NAME	Cement			
SYMBOL	C			
HEADING				
CODE	DESCRIPTION	INCLUDES	EXCLUDES	WEIGHT
23.51	Manufacture of cement	The whole heading.		85
23.52	Manufacture of lime and plaster	The whole heading.		15

NAME	Energy			
SYMBOL	E			
HEADING				
CODE	DESCRIPTION	INCLUDES	EXCLUDES	WEIGHT
35.14	Electricity	In accordance with applicable regulations		30
19.20	Manufacture of petroleum	ONLY: “LOW-SULPHUR FUEL”		20
19.20	Manufacture of petroleum	ONLY: “DIESEL”		50

NAME	Spotlights and luminaires			
SYMBOL	S			
HEADING				
CODE	DESCRIPTION	INCLUDES	EXCLUDES	WEIGHT
27.40	Manufacture of lamps and electrical lighting equipment	ONLY: “DISCHARGE LAMPS; ULTRAVIOLET OR INFRARED LAMPS; ARC LAMPS” “FLOODLIGHTS” “COMPONENTS OF ELECTRIC INCANDESCENT OR DISCHARGE LAMPS” “COMPONENTS OF LAMPS AND LIGHTING EQUIPMENT”		100

NAME	Ceramic materials			
SYMBOL	L			
HEADING				
CODE	DESCRIPTION	INCLUDES	EXCLUDES	WEIGHT
23.31	Manufacture of ceramic tiles and flags	The whole heading.		10
23.32	Manufacture of bricks, tiles and construction products, in baked clay	The whole heading.		90

NAME	Wood			
SYMBOL	M			
HEADING				
CODE	DESCRIPTION	INCLUDES	EXCLUDES	WEIGHT
16.22	Manufacture of assembled parquet floors	The whole heading.		5
16.23	Manufacture of other builders' carpentry and joinery	The whole heading.		95

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NAME	Plants			
SYMBOL	O			
HEADING				
CODE	DESCRIPTION	INCLUDES	EXCLUDES	WEIGHT
02.10	Silviculture and other forestry activities	ONLY: “FOREST PLANTS”		100

NAME	Plastic products			
SYMBOL	P			
HEADING				
CODE	DESCRIPTION	INCLUDES	EXCLUDES	WEIGHT
13.20	Weaving of textiles	ONLY: “PVC-COATED FABRIC” “GEOTEXTILES”		25
22.21	Manufacture of plastic plates, sheets, tubes and profiles	The whole heading.		40
22.23	Manufacture of builders' ware of plastic	The whole heading.		30
22.29	Manufacture of other plastic products	ONLY: “PLASTIC GARMENTS AND CLOTHING ACCESSORIES” “SELF-ADHESIVE PLASTIC PLATES, SHEETS, FILM, FOIL, TAPE, STRIP AND OTHER FLAT FORMS” “PLASTIC FITTINGS FOR FURNITURE AND SIMILAR ITEMS” “PLASTIC PARTS FOR ELECTRICAL APPLIANCES”		5

NAME	Chemical products			
SYMBOL	Q			
HEADING				
CODE	DESCRIPTION	INCLUDES	EXCLUDES	WEIGHT
20.15	Manufacture of fertilisers and nitrogen compounds	The whole heading.		5
20.16	Manufacture of plastics in primary forms	ONLY: “EPOXY RESINS, IN PRIMARY FORMS”		20
20.30	Manufacture of paints, varnishes and similar coatings; printing inks and mastics		“PRINTING INKS”	45
20.59	Manufacture of other chemical products N.E.C.	ONLY: “PREPARED ADDITIVES FOR CEMENT, MORTARS OR CONCRETE”		30

NAME	Aggregates and rocks			
SYMBOL	R			
HEADING				
CODE	DESCRIPTION	INCLUDES	EXCLUDES	WEIGHT
08.11	Quarrying of ornamental and building stone, limestone, gypsum, chalk and slate	The whole heading.		20
08.12	Extraction of gravel and sand; extraction of clay and kaolin	The whole heading.		80

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NAME	Steel materials			
SYMBOL	S			
HEADING				
CODE	DESCRIPTION	INCLUDES	EXCLUDES	WEIGHT
24.10	Manufacture of basic iron and steel and of ferro-alloys	ONLY: "CONCRETE REINFORCEMENT BARS"		30
24.10	Manufacture of basic iron and steel and of ferro-alloys		"CONCRETE REINFORCEMENT BARS"	30
24.20	Manufacture of steel tubes, pipes, hollow profiles and related fittings	The whole heading.		10
24.33	Cold forming or folding	ONLY: "GALVANIZED STEEL"		15
24.33	Cold forming or folding		"GALVANIZED STEEL"	10
24.34	Cold drawing of wire	The whole heading.		5

NAME	Electronic materials			
SYMBOL	T			
HEADING				
CODE	DESCRIPTION	INCLUDES	EXCLUDES	WEIGHT
26.30	Manufacture of communication equipment		"CONSUMER TELEPHONY"	10
26.51	Manufacture of instruments and appliances for measuring, testing and navigation		"SCALES" "DRAWING MACHINES"	10
27.12	Manufacture of electricity distribution and control apparatus	The whole heading.		50
27.31	Manufacture of fibre optic cables	The whole heading.		15
27.40	Manufacture of lamps and electrical lighting equipment	ONLY: "ADVERTISEMENTS AND SIGNS"		5
27.90	Manufacture of other electrical equipment	The whole heading.		10

NAME	Copper			
SYMBOL	U			
HEADING				
CODE	DESCRIPTION	INCLUDES	EXCLUDES	WEIGHT
24.44	Copper production	The whole heading.		100

NAME	Glass			
SYMBOL	V			
HEADING				
CODE	DESCRIPTION	INCLUDES	EXCLUDES	WEIGHT
23.11	Manufacture of flat glass	The whole heading.		20
23.12	Shaping and processing of flat glass		"SAFETY GLASS" "REAR-VIEW MIRRORS FOR MOTOR VEHICLES"	10
23.14	Manufacture of glass fibres	The whole heading.		30
23.19	Manufacture and processing of other glass, including technical glassware		"GLASS FOR LABORATORIES" "GLASS COMPONENTS FOR LAMPS AND SIMILAR ITEMS"	40

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NAME	Explosive materials			
SYMBOL	X			
HEADING				
CODE	DESCRIPTION	INCLUDES	EXCLUDES	WEIGHT
20.51	Manufacture of explosives		"FIREWORKS ARTICLES"	100

Specific materials for manufacturing supply contracts for armaments and equipment

NAME	Textile materials			
SYMBOL	H			
HEADING				
CODE	DESCRIPTION	INCLUDES	EXCLUDES	WEIGHT
13.10	Preparation and spinning of textile fibres	ONLY: "COTTON YARNS"		89
20.60	Manufacture of man-made fibres	ONLY: "CONTINUOUS POLYESTER FIBRE YARNS AND MONOFILAMENTS"		11
NAME	Materials for shoe manufacturing			
SYMBOL	J			
HEADING				
CODE	DESCRIPTION	INCLUDES	EXCLUDES	WEIGHT
15.11	Preparation, tanning and finishing of leather; preparation and dyeing of furskins	ONLY: "DEHAIRED BOVINE LEATHER AND HIDES, SPLIT"		50
22.19	Manufacture of other rubber products	ONLY: "RUBBER SOLES AND HEELS"		10
22.29	Manufacture of other plastic products	ONLY: "PLASTIC SOLES AND OUTER HEELS"		10
22.21	Manufacture of plastic plates, sheets, tubes and profiles	ONLY: "POLYURETHANE POLYMER PLATES, SHEETS, FILM AND STRIP"		10
13.10	Preparation and spinning of textile fibres	ONLY: "COTTON YARNS"		10
13.10	Preparation and spinning of textile fibres	ONLY: "YARNS OF MAN-MADE STAPLE FIBRES"		10

NAME	Explosive warheads			
SYMBOL	D			
HEADING				
CODE	DESCRIPTION	INCLUDES	EXCLUDES	WEIGHT
25.40	Manufacture of weapons and ammunition	The whole heading.		100

NAME	Non-metallic mineral materials			
SYMBOL	W			
HEADING				
CODE	DESCRIPTION	INCLUDES	EXCLUDES	WEIGHT
23.99	Manufacture of other non-metallic mineral products N.E.C.		"BITUMINOUS WATERPROOFING SHEETS"	100

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NAME	Electrical materials and equipment			
SYMBOL	Y			
HEADING				
CODE	DESCRIPTION	INCLUDES	EXCLUDES	WEIGHT
27.11	Manufacture of electric motors, generators and transformers	The whole heading.		5
27.20	Manufacture of batteries and accumulators	The whole heading.		11
27.32	Manufacture of other electronic and electric wires and cables	The whole heading.		74
27.33	Manufacture of wiring devices	The whole heading.		10

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